Westlaw

Page 1

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

Court of Appeal, Fourth District, Division 3, California.

In re the MARRIAGE OF Louis Edmund and June Marie CORDERO.

Louis Edmund Cordero, Respondent,

V.

June Marie Cordero, Appellant.

No. G024341. Jan. 25, 2002.

After former wife obtained wage and assignment order for unpaid spousal support, husband filed an order to show cause. The Superior Court, Orange County, No. D268329, Walter D. Posey, Temporary Judge, reduced the amount owed, and in a hearing, relieved husband of interest on the arrearages. Wife appealed. The Court of Appeal, Sills , P.J., held that: (1) trial court erred in waiving accrued interest on arrearages in spousal support, and (2) reconsideration of order limiting period for which husband was liable for arrearages in spousal support was not warranted.

Affirmed in part, reversed in part with directions.

West Headnotes

[1] Divorce 134 @== 1224

134 Divorce

134V Spousal Support, Allowances, and Disposition of Property

134V(I) Appeal

134k1222 Transfer of Cause

134k1224 k. Time of taking proceedings. Most Cited Cases

(Formerly 134k283)

Former wife failed to preserve for appellate review the issue of whether the trial court erred in limiting the period on which former wife could collect arrearages of spousal support, where wife

failed to file appeal within 30 days after entry of the order that denied her motion to vacate. Cal.Rules of Court, Rules 2, 3.

[2] Divorce 134 \$\infty\$ 1063

134 Divorce

134V Spousal Support, Allowances, and Disposition of Property

134V(F) Enforcement of Judgment or Decree in General

134k1063 k. Interest. Most Cited Cases (Formerly 134k277)

Trial court erred in relieving former husband of statutory interest on spousal support arrearages; trial court lacked authority to waive or forgive accrued interest. West's Ann.Cal.Fam.Code § 290.

[3] Divorce 134 \$\infty\$ 1322(1)

134 Divorce

134V Spousal Support, Allowances, and Disposition of Property

134V(I) Appeal

134k1320 Determination and Disposition of Cause

134k1322 Spousal Support

134k1322(1) k. In general. Most

Cited Cases

(Formerly 134k287)

Reconsideration of trial court's order that limited the period that husband was liable for arrearages in spousal support was not warranted, where wife did not present "new" facts that could not have been presented at hearing on arrearages.

**788 *654 John J. Gilligan, Long Beach, for Appellant.

No appearance for Respondent.

OPINION

SILLS, P.J.

I. INTRODUCTION

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

This case illustrates the harsh effect of the literal operation of our spousal support collection statutes combined with a high rate of legal interest. Our *655 colleagues in Division Two of this appellate district attempted to ameliorate that harshness in In re Marriage of Plescia (1997) 59 Cal.App.4th 252, 69 Cal.Rptr.2d 120, which allowed a common law laches defense to spousal support collection. As we explain below, Plescia was "incorrectly" decided insofar as it applied to collection efforts within the old ten-year period that a payee spouse had to renew a support judgment. Even so, the Plescia decision represents an effort by the judiciary to temper what can be, in certain cases at least-and the case before us is certainly one of them-some very onerous and inequitable results where a spouse forbears a substantial period of time before attempting to collect on a support order. We therefore recommend to the Legislature that it codify the rule articulated in Plescia to allow laches defenses to spousal support collection efforts in appropriate circumstances.

As for the case in front of us, we are spared both the need (a) to apply statutes which would have the result of leaving the respondent, a car salesman who at one point in the early 1990's was only making some \$2,000 net per month and paying half of it in child support, practically in a state of indentured servitude or (b) to apply the rule in *Plescia* which, just and humane as it is, runs clearly contrary to the statutory scheme governing support collection law. This case, at least from the point of view of a court that might otherwise be forced to choose between applying a set of draconian **789 statutes or following an erroneously decided case, has a happy ending.

II. FACTS

Louis and June Cordero were divorced in June 1987; the judgment of dissolution dated June 10 provided that Louis was to pay \$1,000 a month in spousal support beginning March 1, 1987 and continuing through December 1, 1987. The amount would be stepped down to \$825 a month beginning

January 1, 1988, and then continue at that level until January 1, 1997, at which time jurisdiction over spousal support would terminate. Louis was working as a car salesman at the time (all indications are that he continues to do so); June was not working at the time the judgment was entered.

Louis, then living in the family residence, was awarded physical custody of the couple's two children, Vanessa, then almost 10 years old, and Jessica, who was going on eight. The judgment provided that *no* sum of child support was to be paid by June while the children were in the custody of Louis. However, less than two months later, the parties made an agreement to the effect that June would move back into the family residence, the daughters *656 would live with her, and Louis would pay June \$500 per month per child in child support. Soon June began working as a property manager.

Louis kept up his child support payments until each daughter came of age, but did not pay *spousal* support after February 22, 1988. From then to mid 1992, June asked Louis to pay the spousal support order, but Louis kept putting her off by saying he didn't have the ability to pay. Meanwhile, he paid *half* of his net monthly income in child support payments which hadn't been ordered by the court (a fact that would later convince the trial judge that Louis had relied on an agreement relieving him of his spousal support obligation, even though the court found there never actually was an agreement to that effect). After mid 1992, however, June took no steps whatsoever, including any verbal importuning, to collect support. FNI

FN1. At least according to the facts as found by the trial judge. June would later assert that she continued to press Louis for spousal support as late as 1996. We cover that issue in part III.D. of this opinion.

That is, until August 1997, when June obtained a wage and assignment order indicating an arrearage of about \$103,000. About three months later

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

Louis filed an order to show cause, requesting, among other things, that the wage and earnings assignment order be quashed.

There was a hearing in April, and three months later, on July 21, 1998, the court filed a detailed written order, signed by the trial judge and mailed to the parties the next day by the clerk of the court. The gravamen of the order was that, under the rule of In re Marriage of Plescia, supra, 59 Cal.App.4th 252, 69 Cal.Rptr.2d 120, Louis was only liable for spousal support arrearages from February 22, 1988 through June of 1992, and he wasn't liable for any support after that. The order specifically provided that Louis owed June 53 months of support at \$825 plus interest. (Without interest, the amount was \$43,725.)

On August 6—the 15th day after the clerk had served the signed order-Louis (not June, even though she ostensibly had more money at stake) filed a motion entitled "To Vacate Order Per CCP § 663[;] To Set Payment Plan." Basically, there were no new facts in the motion, merely the assertion that the trial court had "misinterpreted" the evidence. Louis argued that the trial judge (a) should have found **790 that the parties had an agreement relieving Louis of any support obligation after February 1988; (b) should not have, under Plescia, apportioned the support, but rather applied laches so that June could not collect any spousal support arrearages; (c) should make an order modifying the interest component of the arrearage, and (d) *657 correspondingly reduce, under Family Code section 290,FN2 his monthly obligation.FN3

> FN2. Family Code section 290 now provides in its entirety: "Subject to Section 291 [which deals with judgments for sale or possession of real property], a judgment or order made or entered pursuant to this code may be enforced by the court by execution, the appointment of a receiver, or contempt, or by any other order as the court in its discretion determines from time to time may be necessary."

FN3. Louis' income and expense declaration showed net monthly disposable income as a car salesman of \$4,547 a month; he claimed that his monthly debt service, apparently incurred to finance attorney fees, exceeded \$3,500.

Louis' motion to vacate and set payment plan was heard on September 4, and resulted in an order, signed, filed and served September 16, 1998. The order (a) denied the motion to vacate, (b) denied the request to find that Louis owed no support arrearage at all, but (c) did relieve Louis of any interest obligation on the amount he had been found to owe. Given that Louis had already paid \$12,500 toward the \$43,725 principal owing, the new order meant that Louis only owed \$31,225, which the court determined should be paid at the rate of \$1,000 a month until paid in full.

Now it was June's turn to complain, and two days later, on September 18, 1998, she filed a motion for reconsideration. Her motion was based on (a) the declaration of her daughter that Louis and June had argued about his paying spousal support as late as December 1996; (b) a copy of a letter from June to Louis, dated July 1, 1995, asserting that he still owed support; and (c) the court's supposed error in relieving Louis of the interest on the amount it found he did owe. The motion resulted in a minute order, entered October 30, 1998, denying the motion for reconsideration.

June filed a notice of appeal November 3, 1998 from the orders of September 16 and October 30. On appeal she argues that the trial court had no basis to apply laches under Plescia to her conduct after June 1992, because there was no prejudice. She also argues that the trial court abused its discretion by deleting the interest.

III. DISCUSSION

A. The Problem of the High Rate of Legal Interest As It Affects Support Judgments

The legal rate of interest is 10 percent. (See Code Civ. Proc., § 685.010, subd. (a) ["Interest ac-

crues at the rate of 10 percent per annum on the principal amount of a money judgment remaining unsatisfied"].)

With regard to child and spousal support orders, that means 10 percent interest accrues when each installment becomes due and remains unpaid. *658 E.g., In re Marriage of Perez (1995) 35 Cal.App.4th 77, 80, 41 Cal.Rptr.2d 377 [accrued spousal support arrearages " 'are treated like a money judgment' "]; County of Los Angeles v. Salas (1995) 38 Cal.App.4th 510, 513, 45 Cal.Rptr.2d 61 ["It is well established that the defaulting parent is required to pay interest on support arrearages as a matter of law ..."].)

However, it appears to have escaped legislative notice that, over the past two decades, a large disparity has developed between the legal rate of interest and market**791 returns on conservative investments. The legal rate of interest in section 685.010 of the Code of Civil Procedure was enacted during a period of double-digit interest rates. Since then there has been a major deflationary recession in the early 1990's and, at this writing, a number of interest rates are at lows that haven't been seen since the 1960's. For most of the past decade, for example, passbook savings accounts and money market accounts have paid less than 2 percent. Legal interest on support installments, by contrast, has been set at a point where it is permanently bumping up against the state constitutional provision against usury. (See Cal. Const., art. XV, § 1 [10 percent cap].) To put the relationship between market rates of interest and the legal rate another way: For more than a decade now, it has been more profitable to leave a judgment uncollected and let the interest mount up for a while than immediately collect it-assuming, of course, that the judgment debtor is good for it when the judgment creditor tries to collect it.

Now, it makes sense that there should be some disparity between the legal rate of interest on money judgments and the interest a judgment debtor can make by putting money in a savings account.

After all, the law wants to encourage judgment debtors to satisfy judgments, so it shouldn't be profitable not to pay a judgment. Imagine the situation if judgment debtors could get a better return by not paying (say the legal rate of interest were 2 percent instead of 10 percent) and forcing judgment creditors to use legal process all the time. Think of all the judgment debtor exams that would soon clog the courts.

But in the area of spousal support collection, the disparity creates the potential for harsh inequity. For example, in a case like this one, a spousal support order is predicated on the fact that the payee spouse doesn't work and the payor spouse has custody of the children. But then there is a change of circumstances that prompts a change in custody. (Here, for example, the children were afforded the stability of being able to continue living in the family home, and keep their friends at school, while the parents changed residences—the law should encourage that kind of post-dissolution cooperation, not discourage it.) So the nominal payee spouse goes back to work, and *659 the payor spouse makes child support payments without a court order (also the kind of cooperation the law should encourage—like the trial judge, we are impressed that Louis paid child support when there was no court order telling him to). But because the payor spouse never gets around to straightening out all these changes by obtaining a new set of court orders, the spousal order continues to mount up at a rate of interest well in excess of inflation.

Now, we could say to Louis, with the imperiousness of Dickens' Mr. Bounderby who, upon hearing the hard luck story of Stephen Blackpool, and in particular that Stephen was patient with his wife even though she was a drunken wastrel (and we certainly intend no parallel here with June) thought to himself, "The more fool you." FN4 We could say: "Tsk, tsk, Louis, you could have brought a proceeding to modify the judgment, you didn't, you have made your bed and now you must toss and turn in it. Pay the last farthing, including in-

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

terest." FN5

FN4. The scene is in the No Way Out chapter (ch. xi) of Hard Times (1854).

FN5. Of course, one lesson here is that you get what you pay for when you don't hire a lawyer (in this case, a mess), but in broader terms, the picture the case paints is disturbing: The perceived high cost of legal services kept two ordinary middle-income people from being able to straighten out their respective obligations. Of course, there's nothing new in that: Back to the aptly named book Hard Times: Mr. Bounderby told poor Stephen Blackpool, trapped in a miserable marriage, that there was a law that could help him, but it was not for a commoner like Stephen. He could get a divorce if he went to Doctors' Commons, and a court of Common Law, and the House of Lords. "But it's not for you at all. It costs money. It costs a mint of money." (Dickens, Hard Times, ch. xi.) In at least some ways for the Louis Corderos and Stephen Blackpools of the world, things haven't changed all that much since the mid 19th Century. (Cf. George, Fair for All, L.A. Daily Journal (Jan. 18, 2002) p. 6, col. 3 ["The inability of individuals to obtain representation, particularly in family law matters, poses special challenges for courts dealing with the needs of pro per litigants. Some 4.3 million individuals represent themselves in our courts each year, usually because they cannot afford counsel"].)

**792 But that ignores the basic equities of the case as it developed over the course of a decade, and the more basic reality that for most middle-income people of limited means, legal fees can be prohibitively expensive. The parties had an arrangement that minimized hardship to either of them, so they left an outdated judgment alone.

But furthermore, there is an additional consideration unique to support law: As with child support obligations, spousal support arrearages are nondischargeable in bankruptcy. (11 U.S.C. § 523(a)(5).) Thus while ordinary judgment creditors typically run some risk that the judgment debtor will file a petition in bankruptcy, ex-spouses need not worry and can, in theory, let the interest run up to the heavens. For some folks-and judging by the income and expense declarations in the file this would apply to Louis-large *660 nondischargeable support orders inflated by a 10 percent legal interest rate are the closest thing modern law has to indentured servitude. The result can be simply too Dickensian to bear.

A result too awful to bear was clearly the subtext of the Plescia opinion. (See, e.g., Plescia, supra, 59 Cal.App.4th at p. 260, 69 Cal.Rptr.2d 120 ["Equity was specifically designed to step in where the law does not work justice"].) Thus in specific terms the Plescia court concluded that laches (the payee spouse doing nothing about his or her rights) should be available as an equitable defense in spousal support collection cases, including efforts to obtain a writ of execution within 10 years of the order to be collected on. (See id. at p. 259, 69 Cal.Rptr.2d 120 ["Laches should always be available as a defense under the proper circum- stances"].)

Plescia arose out of a situation where the payee spouse waited until 1996 to collect support arrears accumulated between 1986 and 1988. With interest, the total amount owing had grown to a relatively tidy sum. Meanwhile, the payor had retired, so his income has been reduced. Collection was a result simply too harsh for either the trial or appellate court to countenance, and so the appellate court affirmed a trial court decision that held that the payee spouse's claim was not enforceable because of laches.

The Plescia result makes particular sense in light of the disparity between real world and legal interest rates that have prevailed for over a decade

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

now, and in light of the nondischargeability of support arrearages in bankruptcy. It bevels to smoothness a nasty jagged edge left unfinished in the Legislature's handiwork.

Unfortunately, Plescia was surely wrongly decided insofar as it applied to the 10-year period of time a litigant would have, under the law prior to 1993, to renew a support judgment. (Now there is no **793 need to renew support orders at all. See Fam.Code, § 4502.)

The Plescia court reasoned this way: Prior to the 1993 enactment of Family Code section 4502 (brought about by Assembly Bill 568 in 1992), a laches defense was available to defeat support claims that had otherwise been neglected. (See, e.g., Plescia, supra, 59 Cal.App.4th at p. 261, 69 Cal.Rptr.2d 120 ["the existence of a laches defense to spousal support arrearages has long been recognized"].) The 1993 change-which exempted support judgments from (in the words of Family Code section 4502) "any requirement that judgments be renewed"-did nothing to alter or "supplant" the availability of laches as a defense, so it should remain available in appropriate cases. (See, e.g., Plescia, supra, 59 Cal.App.4th at p. 262, 69 Cal.Rptr.2d 120 ["we conclude that the Legislature's *661 decision to leave laches out of its legislative scheme allows that remedy to remain available in appropriate cases"].) FN6 Therefore, since the payee spouse's delay in Plescia was both unreasonable and had caused prejudice, the trial court correctly held that she could not enforce her arrearage claim.

> FN6. The point was amplified by the same court later in In re Marriage of Dancy 82 Cal.App.4th 1142, Cal.Rptr.2d 775. "The legislative history of section 4502 showed that the Legislature believed that laches would continue to be available as a defense." (Id. at p. 1149, 98 Cal.Rptr.2d 775, citing In re Marriage of Fogarty & Rasbeary (2000) 78 Cal.App.4th 1353, 1363, 93 Cal.Rptr.2d 653.)

Alas, the *Plescia* opinion erroneously assumed that family law courts always had the power to allow the equitable defense of laches in support collection cases even within the period before which a support judgment had to be renewed. In fact, this assumption was unfounded. The rule before 1993 was that laches, as distinct from other equitable defenses based on the affirmative conduct of the payee spouse, was not a defense to the collection of a support judgment for arrearages within the statutory period before a judgment had to be renewed. (E.g., DiMarco v. DiMarco (1963) 60 Cal.2d 387, 394, 33 Cal.Rptr. 610, 385 P.2d 2 ["Since plaintiff's rights are based upon a judgment for the payment of money, she can, by the terms of section 681 of the Code of Civil Procedure, enforce her rights at any time within 10 years ..." (emphasis added)]; DiCorpo v. DiCorpo (1948) 33 Cal.2d 195, 201, 200 P.2d 529 ["A writ of execution will issue under [CCP section 681] as a matter of right upon installments accruing within the [former] five-year period on an ex parte application by the judgment creditor merely showing that such installments remain unpaid"]; Szamocki v. Szamocki (1975) 47 Cal.App.3d 812, 818, 121 Cal.Rptr. 231 ["Under Code of Civil Procedure section 681, a wife is entitled to enforce her right of execution upon any installments of support that have accrued within 10 years of the date of her application for the writ"]; Moniz v. Moniz (1966) 241 Cal.App.2d 74, 75-76, 50 Cal.Rptr. 267: ["since the plaintiff's rights are based on a judgment for the payment of money she can, by the terms of section 681 of the Code of Civil Procedure , enforce her rights at any time within 10 years"].)

Leiden v. Hudson (1979) 95 Cal.App.3d 72, 156 Cal.Rptr. 849 summed up the law prior to AB 568: "It is clear that under Code of Civil Procedure section 681, a former wife is entitled to enforce her right of execution upon any installments of child support that have accrued within 10 years of the date of her application for a writ of execution. This right is not subject to the defense of laches, nor can the amount be modified, and the only discretion the court has in granting such a writ of execution as to

accrued *662 installments is to condition **794 issuance of the writ on noncompliance with an order to discharge accumulated arrearages." (*Id.* at pp. 74–75, 156 Cal.Rptr. 849, emphasis added.) FN7

FN7. Laches should be distinguished from estoppel or waiver. That is, until Plescia, the law was clear that a payee spouse always had the right to do nothing for a while so that the arrearages could mount up within the statutory period (and perhaps be worth hiring a lawyer to collect on), but could not do something that might be affirmatively inconsistent with collection. For example, in Kaminski v. Kaminski (1970) 8 Cal.App.3d 563, 565-566, 87 Cal.Rptr. 453, a wife had an out-of-state decree and commenced a California action to establish the foreign judgment as a California judgment after she had told her exspouse "just stay out of my life and leave me alone." The trial court held, and the appellate court affirmed, that she was estopped to enforce the judgment. Kaminski relied on Graham v. Graham (1959) 174 Cal.App.2d 678, 345 P.2d 316, which held that in an order to show cause re modification a payor spouse could assert the existence of an agreement to reduce support, and the payee spouse was therefore held to have waived her right to amounts above the reduced figure. (See 174 Cal.App.2d at pp. 683–684, 345 P.2d 316.)

Perhaps *Szamocki* best illustrates the difference between simple passive laches of the do-nothing variety and other equitable defenses, which involve affirmative conduct on the part of the payee spouse. In *Szamocki*, within the ten year period, the wife concealed the couple's child for a period of about two years. The trial court granted a petition to quash a writ of execution for unpaid child support on the ground of laches, and the appellate

court, though affirming that result, went out of its way to explain that the use of laches by the trial court was in error. Relying on Kaminski, the court explained that the wife was estopped from enforcing child support for the period that she hid (she played "hide-and-seek") from the husband. (See Szamocki, supra, 47 Cal.App.3d at pp. 819-820, Cal.Rptr. 231.) Both Szamocki and Kaminski, to the degree they suggest that concealment of a child creates an estoppel against child support arrearages, are at odds with In re Marriage of Comer (1996) 14 Cal.4th 504, 59 Cal.Rptr.2d 155, 927 P.2d 265.

The two cases that Plescia relied on for its laches-defense-long-recognized comment, Rupp v. Rupp (1954) 129 Cal.App.2d 23, 276 P.2d 144 and Long v. Long (1946) 76 Cal.App.2d 716, 173 P.2d 840, didn't allow laches to be asserted as a defense for collection efforts made within the statutory period (i.e., the period before which the judgment needed to be renewed) for arrearages accumulated within the statutory period. Rupp merely said that doing nothing within the statutory period could be the basis for a laches defense to a writ of execution after the statutory period had passed. (See Rupp, supra, 129 Cal.App.2d at p. 25, 276 P.2d 144; accord Lundgren v. Lundgren (1965) 238 Cal.App.2d 88, 47 Cal.Rptr. 538, [laches applied where wife let the child support accumulate for 16 years].) FN8 And Long, in fact, rejected the application of laches in the context of a wife's request for a writ of execution where the statutory period had passed. (See Long, supra, 76 Cal.App.2d at pp. 723-724, 173 P.2d 840.)

FN8. Rupp in any event would be trumped by the Supreme Court's rule in Wolfe v. Wolfe (1947) 30 Cal.2d 1, 4, 180 P.2d 345,: A "party to a divorce action is entitled to execution as to unpaid installments of a support award on an ex parte

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

application although the application be made more than five years after entry of the decree, provided the execution be restricted to unpaid amounts falling due within the five years immediately preceding the application."

*663 And in fact, Plescia went in exactly the opposite direction of what the change in the law in 1993 was intended to do. AB 568 (Reg.Sess. 1993-1994) emerged out of Governor Wilson's "Vision for Excellence," developed by the state social services department. It was an omnibus gettough-on-deadbeat-dads bill.FN9 The **795 force" behind the legislation was "the difficulty that various district attorneys were having in keeping up with renewal of support judgments, given their huge volume of work combined with shortage of staff." (In re Marriage of Fogarty & Rasbeary, supra, 78 Cal.App.4th at p. 1363, 93 Cal.Rptr.2d 653.) Typical of the bill's support was this letter from the California State Association of Counties, dated August 14, 1992, to then Senator Bill Lockyer: "Every child has the absolute right to support from both parents, yet a large percentage of noncustodial parents either fully or partially evade their child support obligations. CSAC supports AB 568 as a means to greatly enhance counties' ability to enforce those obligations."

FN9. A legislative history of Family Code section 4502 has been prepared by the Legislative Intent Service.

The only opposition one finds in the legislative history was from the ACLU, who opposed certain provisions involving privacy (genetic testing, social security numbers on birth certificates) FN10 and from the California Association of Black Social Workers, who argued that the various proposals in the legislation were "not people oriented" and would have "a negative impact on poor people." FN11

FN10. See letter to Assembly Member Speier dated August 18, 1992.

FN11. See letter to Senator Watson dated July 29, 1992.

In sum, the whole point of enacting Family Code section 4502 was to make it easier to collect support judgments, because there was no requirement to renew them every ten years, not harder, by adding the possibility of a laches defense that hadn't previously existed within that ten-year period.

That said, can anyone who has any sense of justice FN12 really deny that laches shouldn't be a defense in appropriate spousal support cases, even in *664 the first ten years after the order is made? FN13 (We express no opinion on the more complex issue of whether the defense should be available in child support cases. We merely note that Presiding Justice Ramirez made an excellent case in his dissent in In re Marriage of Dancy, supra, 82 Cal.App.4th 1142, 98 Cal.Rptr.2d 775, that the two should be treated differently. (See id. at p. 1166, 98 Cal.Rptr.2d 775 (dis. opn. of Ramirez, J.) ["The noncustodial parent has an obligation to pay child support regardless of whether the custodial parent actively seeks it"].) In the five, six, or seven years prior to the running of the old statutory renewal period, a great deal of interest can mount up.

> FN12. Some lawyers and judges get squeamish over the unqualified term "justice." Perhaps it smacks too much of merely asking "Is it fair?" rather than what the law is. (See, e.g., Clegg, City of Boerne v. Flores: An Overview (1997) 2 Fall Nexus: Journal of Opinion 5, 14 ["Chief Warren Justice was famous-infamous-for dispensing with legal niceties and asking a litigant before Court: 'Yes, but is it fair' "].) But it is interesting to note that if you type in the word in a computer database of unannotated California statutes and exclude such usages as "administration of justice," "criminal justice" and "chief justice," there are easily more than a thousand times the word ap-

pears in the positive law of California. (There are over 200 times when the phrases "miscarriage of justice," "right and justice" and "interests of justice" are used.) Obviously the Legislature on occasion entertains the notion that judges can divine what "justice" is.

FN13. Of course, there is no question that Plescia was correctly decided with regard to efforts to collect arrearages after the statutory period had run.

The equities in the present case bear the point out. Louis used money that was obviously intended initially for support (remember that he was the primary custodial parent when the support order was made) to pay child support for which there was no court order. The trial court found that, **796 even though there was no actual agreement relieving him of the support obligation, he honestly believed they had such an agreement, which at least goes some ways to explaining why he never sought modification. June did nothing until the order was about to terminate, and her own income increased during the period (making her vulnerable to a modification proceeding if Louis had been able to finance one). In short, were we to forget Plescia and apply the law as the Legislature has crafted it-no laches defense in at least the first ten years FN14 after an order is made—an onerous nondischargeable (and in light of the changed circumstances of the parties) substantively unjust burden would be visited on Louis. Like poor Stephen Blackpool in Hard Times, everywhere he would turn there would be a law to crush him.

> FN14. As the trial judge here and the *Ples*cia opinion acknowledge, if the statutes are read literally, there is no mandatory renewal period. Given that the rule before the enactment of section 4502 was that for the ten-year renewal period a payee spouse had an absolute right to collect at any time within the period, one possible reading of the change made by AB 568, contrary to

Plescia, is that the Legislature didn't even want the traditional laches defense to collection efforts made after ten years and therefore did intend to "supplant" the defense. However, this reading is countered by the parts of the legislative history of the bill, as the Fogarty & Rasbeary case points out (see In re Marriage of Fogarty & Rasbeary, supra, 78 Cal.App.4th at p. 1363, 93 Cal.Rptr.2d 653), that demonstrate that the Legislature never intended to disallow a laches defense to "an extremely old [support] order." The whole problem arises because the Legislature forgot, when it eliminated the need to renew support judgments at all, to specify a period during which support orders would be enforceable as a matter of right without any regard to

The obvious solution is to legislatively allow some laches defense to spousal support orders in appropriate cases, like this one. In short, though we think Plescia was decided "incorrectly" according to the strict lights of legal logic, we think the opinion represents a better view that should be codified *665 into statute. Alternatively, the Legislature might want to consider giving trial judges the explicit discretion to relieve interest arrearages, lower the rate of interest on spousal support orders, or reenact former section 291 (which allowed courts to consider diligence in enforcing a support order) FN15 to make it unquestionably clear that a laches defense may be asserted even within the first ten years after an order is made. (The same effect could also be accomplished by revising section 290 to explicitly provide for a laches defense.)

> FN15. Former section 291 (added by Stats.1992, ch. 162, § 10, p. 474), in effect both when Plescia was decided and in 1998 when the trial court made its decision, required a trial court ("shall consider") to consider a payee spouse's lack of diligence in seeking enforcement of a sup-

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

port order, but-and this was important-it applied only after the initial ten year period the spouse had to renew the order. ("The lack of diligence for more than the period specified in Chapter 7....") The Plescia court did not question the idea that the statutory diligence requirement did not affect the first ten years (see Plescia, supra, 59 Cal.App.4th at p. 259, 69 Cal.Rptr.2d 120), it merely posited a common law equity doctrine which did.

In 2000, the Legislature repealed former section 291 because, as the Law Revision Commission Comment notes, it was "surplus" in the wake of the removal of any renewal time period. The Commission further noted that the "repeal of this section is not intended to affect the court's authority to make appropriate orders in the exercise of its discretion under Section 290 (methods of enforcement) nor to affect any other equitable powers the court may have" (Cal. Law Revision Com., com., 29C West's Ann.Fam.Code (2002 Supp.) foll. § 291, p. 14) and cited, in that regard, Plescia.

The problem is, as it stands (and particularly after the repeal of former section 291 in 2000 (Stats.2000, ch. 808, § 24), there is nothing in the text of the Family **797 Code that allows courts to consider a laches defense. If, for example, all a trial court had was a copy of the Family Code and no case law, it could only conclude that all support installments are enforceable forever without any laches defense, with each unpaid unstallment accruing interest at 10 percent, with nothing to be done about it, no matter how inequitable the result might be in a particular circumstance. If, in addition, the court also had the legislative history of AB 568, it might conclude that orders more than ten years old would be subject to a laches defense, but certainly not orders less than ten years old.

B. The Court's July 1998 Order, Based On Plescia,

Is a Final Judgment and Cannot Be Attacked Now

[1] As it turns out, June cannot attack in this appeal the trial court's partial application of Plescia. There is no doubt that the time to appeal from the July 21 order began running July 22, 1998, when the clerk mailed the signed order to the parties. Assuming that Louis' motion to "vacate per CCP § 663 " was a "valid notice of intention to move to vacate a judgment" under rule 3 of the California Rules of Court, the time "for all parties" to file *666 a notice of appeal from the July 22, 1998 order was extended no longer than 30 days after the entry of the order denying the motion to vacate. FN16 The trial court's September 21, 1998 order unequivocally denied the motion to vacate insofar as the partial application of the Plescia laches defense was concerned. That is, June's motion to vacate was denied based on the idea that the trial court erred in partially allowing a laches defense under Plescia. The September 16 order only modified the prior order of July 21 to the extent that the prior order contemplated interest on the arrearages which the court did say that Louis owed.

> FN16. That's under the old rule 3, in effect at the time June filed her appeal. New rule 3, effective January 1 of this year, makes it even plainer: "If, within the time prescribed by rule 2 to appeal from the judgment, any party serves and files a valid notice of intention to move-or a valid motion-to vacate the judgment, the time to appeal from the judgment is extended for all parties until the earliest of: $[\P]$ (1) 30 days after the superior court clerk mails, or a party serves, an order denying the motion or a notice entry of that order...."

The 30 day extension of any time to appeal from the July 21, 1998 order thus expired October 21. June's notice of appeal was filed November 3. The trial court's order partially applying *Plescia* is thus a final judgment and not challengeable in this appeal.FN17

FN17. Yes, technically everything we have

said in part III.A. of this opinion is dicta. However, consider this: It is better for courts, when they come across statutes which have a harsh or inequitable effect, to candidly point out that fact rather than silently legislating by ignoring, twisting or otherwise distorting those statutes into meaning something they were never intended to mean. If Plescia made any real error it was in legislating in the face of hard facts, that is, deciding that a laches defense just had to be there because any other result was just too horrible to contemplate. There was no way out for the court to obtain a conscionable result. By contrast, the procedural posture of this case affords us the luxury of being able to point out just exactly what the Legislature was trying to do in AB 568 and the real effects of that legislation without having to pronounce a judgment which carries out those effects. We write because we have enough confidence in the Legislature to think that it might want to do something about the potentially horrendous results in its general scheme.

C. The Court's Order Relieving Interest on the Arrearages Which It Held Louis Did Owe Was Reversible Error

The September 16, 1998 order was substantively a new order insofar as it relieved Louis of the obligation to pay interest**798 on the \$31,225 which it determined he did owe. June had at least 60 days to attack it, and her November 3 notice of appeal is therefore timely.FN18 While that notice of appeal could not attack the application of Plescia to relieve Louis of about *667 five years of support arrearages, it could attack the deletion of the requirement he pay interest.

> FN18. New rule 3 settles controversies that have rattled around in the Court of Appeal concerning the appealability of orders denying reconsideration. (See generally

Eisenberg, Horvitz & Wiener, Cal. Practice Guide: Civil Appeals and Writs (The Rutter Group 2000)[¶] 2:158 et seq., pp. 2–76 through 2-78; see e.g., Blue Mountain Development Co. v. Carville (1982) 132 Cal.App.3d 1005, 183 Cal.Rptr. 594; Rojes v. Riverside General Hospital (1988) 203 Cal.App.3d 1151, 250 Cal.Rptr. 435; In re Marriage of Burgard (1999) 72 Cal.App.4th 74, 84 Cal.Rptr.2d 739.) The new rule treats valid motions to reconsider an appealable order the same way as valid motions to vacate, and allows a 30-day extension after the clerk mails, or a party serves, an order denying the motion.

[2] On this point the error is plain. "The interest on arrears accrues and is payable as a matter of law. Consequently, notwithstanding the obligor's detrimentally changed financial circumstances, trial courts are without authority to waive or forgive interest accrued on past-due child support amounts, just as courts cannot retroactively modify or terminate the arrearages themselves...." (Hogoboom & King, Cal. Practice Guide: Family Law (The Rutter Group 2001)[¶] 6:508, p. 6-206; see, e.g, County of Los Angeles v. Salas, supra, 38 Cal.App.4th 510, 514, 45 Cal.Rptr.2d 61 ["the trial court erred in concluding Ms. Salas was entitled to a waiver of the interest on the arrearages due"]; In re Marriage of Perez, supra, 35 Cal.App.4th at pp. 80-81, 41 Cal.Rptr.2d 377 [trial court had no authority to eliminate statutorily required interest on unpaid child support arrearage].)

The rule must perforce also apply to spousal support, which is (now at least) treated no differently as far as interest is concerned. Family Code section 290, which was the basis of Louis' request to be relieved of interest, contains nothing suggesting that the trial court has the authority to vary or alter the effects of Code of Civil Procedure section 685.010. It also makes no distinction between child and spousal support orders. (We think the Legislature should consider putting some language to

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

that effect in there, but it isn't in there now.) Family Code section 290 merely counts the ways in which a support order "may be enforced" and says the court may make any other order as the trial court "in its discretion" may be "necessary." It doesn't say anything substantive about the law governing those methods of collection. FN19 (See also Fam.Code, § 5100 [providing that support orders may be enforced "without prior court approval"].)

> FN19. Family Code section 290 currently reads as follows: "Subject to Section 291 [which deals with orders for the sale or possession of real property], a judgment or order made or entered pursuant to this code may be enforced by the court by execution, the appointment of a receiver, or contempt, or by any other order as the court in its discretion determines from time to time to be necessary." At the time the trial court made its order, the statute did not have the words "Subject to Section 291" and the "any" in front of the "other order as the court in its discretion determines."

> FN20. In 1998 when the trial court was making its order, section 5100 began with "Notwithstanding section 291," which is the statute that had traditionally allowed a party's lack of diligence to be considered in enforcing a support judgment. (See ante, fn. 15.) In 2000, however, former section 291 was repealed and replaced with a statute concerning orders for real property.

The sum is not insignificant and will probably result in considerable hardship to Louis despite the fact that he got a break **799 for the period mid-1992 *668 through 1998. In Louis' motion to vacate, he submitted a computer print-out demonstrating that the interest on just the arrearage for the 1988 through mid-1992 period exceeded \$35,000—more than the principal. We suspect that in practical terms, the result of today's decision will be to prolong the period during which Louis will

have to continue making \$1,000 monthly payments to his ex-wife. FN21

> FN21. Conceivably, on remand, the trial court could increase or reduce the amount to accommodate the present circumstances of the parties. But while section 290 allows a court to equitably ration the amount that is actually collected, it cannot make an order that has the effect of forgiving interest or principal that is already owed.

D. The Trial Court Was Well Within the Bounds of Its Discretion in Not Granting June's Motion for Reconsideration

[3] June's notice of appeal attacks both the September 21 order denying the motion to vacate but modifying the interest obligation and the October 30 order denying her motion for reconsideration. The denial of the motion for reconsideration is a simple matter: June showed no "new" facts to indicate that the court should have determined that she was pursuing Louis for her spousal support into the mid 1990's, rather than merely stopped in mid-1992. Both her daughter's testimony and the letter were within her ability to produce at the April hearing that resulted in the partial application of the laches defense.

IV. CONCLUSION

The order of July 21, 1998 is final and cannot be attacked. Therefore, Louis does not owe any spousal support after June 1992.

The order of September 16, 1998 is affirmed except insofar as it provides that Louis will not pay interest on the \$31,225 in arrearages he was determined to owe. The case is remanded to the trial court in that regard only to make further orders providing for the payment of interest on that amount.

The order of October 30, 1998 is affirmed.

In the interests of justice, each side will bear its own costs on appeal.

95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937 (Cite as: 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787)

WE CONCUR: RYLAARSDAM, J., and MOORE, J.

Cal.App. 4 Dist.,2002. In re Marriage of Cordero 95 Cal.App.4th 653, 115 Cal.Rptr.2d 787, 02 Cal. Daily Op. Serv. 770, 2002 Daily Journal D.A.R. 937

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